

Message Text

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ACTION SS-15

INFO OCT-01 EA-11 ADP-00 CU-04 AID-20 NSC-10 CIAE-00

DODE-00 INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01

RSR-01 /089 W

----- 015387

R 240458 Z APR 73

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC 7465

C O N F I D E N T I A L SECTION 1 OF 2 SEOUL 2544

E. O. 11652: GDS

TAGS: PFOR, KS

SUBJECT: YOUTH PARA

REF: STATE 70302

FOLLOWING IS EMBASSY'S RESPONSE TO REQUEST FOR INFORMATION
IN REFTEL FOR YOUTH PARA STUDY. THIS MESSAGE HAS BEEN
CLEARED BY ALL ELEMENTS OF COUNTRY TEAM. PARAGRAPHING
BELOW IS KEYED TO THAT IN THE REFTEL.

I. YOUTH CATEGORIES

A. YOUNG POLITICAL LEADERS	10 PERCENT
YOUNG MILITARY OFFICERS	15 PERCENT
YOUNG BUREAUCRATS, PARTICULARLY IN MOFA, ECONOMIC PLANNING BOARD AND ON PRESIDENTIAL STAFF	15 PERCENT
MEDIA	10 PERCENT
BUSINESS AND INDUSTRY	10 PERCENT
EDUCATION	5 PERCENT
ARTS AND LETTERS	5 PERCENT
UNIVERSITY STUDENT LEADERS	25 PERCENT
SELECTED UNIVERSITIES: SEOUL NATIONAL UNIVERSITY, YONSEI UNIVERSITY, KOREA UNIVERSITY	5 PERCENT

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B. WE BELIEVE THAT INTELLECTUAL COMMUNITY IN GENERAL AND STUDENTS IN PARTICULAR SHOULD CONTINUE TO BE MAJOR TARGET OF YOUTH EFFORT. INTELLECTUAL COMMUNITY (WHICH INCLUDES MEDIA) IS AN IMPORTANT SOURCE OF FUTURE LEADERS AND CENTER OF INFORMED OPINION. IN ADDITION, UNIVERSITY FACULTIES ARE A SOURCE OF TALENT WHICH GOVERNMENT OFTEN USES IN STAFFING CERTAIN KEY MINISTRIES AND TO LESSER DEGREE PRESIDENTIAL STAFF.

WHILE STUDENTS, PROFESSORS AND INTELLECTUAL COMMUNITY IN GENERAL ARE ONE OF MAIN CENTERS OF OPPOSITION SENTIMENT AGAINST PRESENT GOVERNMENT, THEY ARE NOT SIGNIFICANT ELEMENT IN POLITICAL EQUATION. ALTHOUGH UNIVERSITY STUDENTS SPARKED DEMONSTRATIONS WHICH LED TO OVERTHROW OF SYNGMAN RHEE REGIME IN 1960 AND MOUNTED MAJOR DEMONSTRATIONS AGAINST PARK GOVERNMENT IN MID-1960'S, LIKE OTHER IMPORTANT GROUPS IN COUNTRY THEY ARE NOW UNDER FIRM, POSITIVE CONTROL BY THE GOVERNMENT. UNDER PRESENT CONDITIONS, INTELLECTUAL COMMUNITY IS NOT A MAJOR ELEMENT IN THE POLITICAL POWER STRUCTURE OF THE ROK.

OTHER MAJOR TARGET GROUPS ARE YOUNG POLITICAL LEADERS, YOUNG MILITARY OFFICERS, , YOUNG BUREAUCRATS, AND YOUNG BUSINESSMEN, AS INDICATED ABOVE. THEIR IMPORTANCE IS HEIGHTENED BY THE CONSTITUTIONAL REVISIONS OF DECEMBER 1972, WHICH CREATED A HIGHLY CENTRALIZED, AUTHORITARIAN GOVERNMENT UNDER PRESIDENT PARK. ULTIMATELY, HE DERIVES HIS SUPPORT NOT FROM POPULAR OPINION OR PARTICIPATION BUT FROM THE ARMY, THE BUREAUCRACY AND THE SECURITY AGENCIES. THUS THE IMPORTANCE OF THESE THREE GROUPS. AMONG YOUNG MILITARY OFFICERS, PROFESSIONALS WHO ARE GRADUATES OF THE MILITARY ACADEMIES ARE PARTICULARLY IMPORTANT, AS ARE BUREAUCRATS AS NOTED ABOVE. YOUNG BUSINESSMEN ARE ALSO OF CONSIDERABLE IMPORTANCE AS A TARGET GROUP IN OVERALL YOUTH EFFORT.

C. UNDER PRESENT CONDITIONS DESCRIBED ABOVE, IT APPEARS LIKELY THAT YOUTH GROUPS OR CATEGORIES LISTED ABOVE WILL HAVE ONLY LIMITED IMPACT ON U. S. INTERESTS IN THE NEXT TWO TO FOUR YEARS. ALL IMPORTANT DECISIONS ARE MADE BY PRESIDENT PARK AND SMALL GROUP OF TRUSTED CONFIDENTIAL

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LIEUTENANTS. INFLUENCE OF YOUNG LEADERS IN CATEGORIES LISTED ABOVE WILL PROBABLY REMAIN MINIMAL IN THE SHORT- TERM.

II. OBJECTIVES

A. ASSURES ACCESS TO KEY FUTURE LEADERSHIP 25 PERCENT

DEVELOP INFLUENTIAL RELATIONSUIPS WITH
LEADERS OF POLITICALLY AWARE YOUTH AND
POTENTIAL LEADERS 25 PERCENT
CREATE AND MAINTAIN FAVORABLE ATTITUDES
TOWARD U. S. 10 PERCENT
PROMOTE UNDERSTANDING OF BROAD U. S. GOALS
AND POLICIES 10 PRECENT
INFLUENCE ATTITUDES ON SPECIFIC U. S. INTERESTS
IN HOST COUNTRY OR IN REGION 10 PERCENT
FOSTER CLIMATE CONDUCIVE TO BILATERAL
TRADE AND U. S. INVESTMENTS IN FUTURE YEARS 10 PERCENT
THROUGH DEVELOPMENT OF YOUTH CONTRACTS,
UNDERSTAND AND FOLLOW INCIPIENT
POLITICAL AND SOCIAL TRENDS IN THE
SOCIETY 10 PERCENT

B. OBJECTIVES LISTED ABOVE ARE THOSE WHICH APPEAR
TO US TO BE BOTH DESIRABLE AND POSSIBLE. THEY FALL INTO
THREE MAJOR CATEGORIES: DEVELOPING ACCESS TO AND RELATION-
SHIPS WITH FUTURE LEADERS; INFLUENCING ATTITUDES TOWARD
SPECIFIC U. S. POLICIES; AND USING YOUTH CONTACTS TO GAIN
GREATER KNOWLEDGE ABOUT ROK SOCIETY. WE ARE MOST LIKELY
TO ENCOURAGE RECEPTIVE ATTITUDES TOWARD ECONOMIC AND SOCIAL
DEVELOPMENT AND GROWTH OF DEMOCRATIC INSTITUTIONS THROUGH
THE FORCE OF OUR OWN EXAMPLE OF THE U. S. AS A STRONG,
DEMOCRATIC SOCIETY, RATHER THAN THROUGH ANY PROGRAMS
SPECIFICALLY DIRECTED TOWARD SUCH OBJECTIVES.

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INFO OCT-01 EA-11 ADP-00 CU-04 AID-20 NSC-10 CIAE-00

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R 240458 Z APR 73
FM AMEMBASSY SEOUL
TO SECSTATE WASHDC 7466

C O N F I D E N T I A L SECTION 2 OF 2 SEOUL 2544

E. O. 11652: GDS
TAGS: PFOR, KS

SUBJECT: YOUTH PARA

III. RESOURCES

A. USIS CULTURAL AND INFORMATIONAL

PROGRAMMING	25 PERCENT
CU EDUCATIONAL TRAVEL AND FULL YEAR ACADEMIC GRANTS TO FOREIGN STUDENTS (COMBINED)	20 PERCENT
CU FULL YEAR ACADEMIC GRANTS TO AMERICAN PROFESSORS (LECTURING)	15 PERCENT
MILITARY TRAINING PROGRAMS	15 PERCENT
CU SHORT- TERM AMERICAN GRANTEES	7 PERCENT
AID TRAINING PROGRAMS	5 PERCENT
CU ACADEMIC GRANTS TO FOREIGN PROFESSORS (LECTURING)	5 PERCENT
CU ACADEMIC GRANTS TO FOREIGN PROFESSORS (RESEARCH)	4 PERCENT
CU ACADEMIC GRANTS TO AMERICAN PROFESSORS (RESEARCH)	3 PERCENT
CU INTERNATIONAL VISITOR TRAVEL GRANTS	1 PERCENT

B. IMPROVEMENTS: WE HAVE NO SUGGESTIONS FOR IMPROVE-
MENTS AMONG THESE RESOURCES.

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C. PRIVATE RESOURCES: THE MOST IMPORTANT CURRENT
PRIVATE SECTOR RESOURCES ARE SCHOLARSHIPS FOR KOREAN
STUDENTS TO U. S. UNIVERSITIES. THESE COME FROM AMERICAN
UNIVERSITIES, FROM OTHER PRIVATE GROUPS THERE, AND FROM
SUCH LOCAL AGENCIES AS AMERICAN- KOREAN FOUNDATION AND ASIA
FOUNDATION. MORE OF THIS OBVIOUSLY IS DESIRED. ANOTHER
PRIVATE SECTOR THAT CAN CONTRIBUTE TO OUR OBJECTIVES IS
LOCAL AMERICAN BUSINESS AND NON- GOVERNMENT COMMUNITY. THEY
HAVE CONTRIBUTED IN PROVIDING SPEAKERS FOR USIS PROGRAMS
WITH YOUTH, AND IT IS HOPED THAT THEY MIGHT CONTRIBUTE
TO SCHOLARSHIP AREA IN ADDITION TO THEIR SMALL
IN- TRAINING PROGRAMS FOR EMPLOYEES AT THEIR FIRMS IN U. S.

D. PEACE CORPS: GIVEN NATURE OF PEACE CORPS AS
SERVICE AGENCY WITH NO PROGRAM RESPONSIBILITIES WITHIN
THE SCOPE OF EMBASSY YOUTH EFFORTS, PEACE CORPS CONTRI-
BUTIONS ARE RESULT OF SERVICE BY VOLUNTEERS WHICH CREATE
FAVORABLE ATTITUDE AND BETTER UNDERSTANDING OF U. S. BY
KOREANS. PEACE CORPS PROGRAMS WHICH CONTRIBUTE TO EMBASSY
YOUTH EFFORTS ARE COLLEGE ENGLISH TEACHING PROGRAM (WITH
78 VOLUNTEERS) AND SPECIAL PROGRAMS WHICH INCLUDE 8 VOLUNTEERS
WHO WORK IN GOVERNMENT OFFICES. THESE VOLUNTEERS COMPRISE
ABOUT 30 PERCENT OF TOTAL NUMBER IN KOREA, AND ARE IN REGULAR
CONTACT WITH THOUSANDS OF KOREAN STUDENTS AND A FEW HUNDRED

PROFESSORS AND BUREAUCRATS. WE BELIEVE KOREANS APPRECIATE SERVICE OF THESE VOLUNTEERS, AND THAT PEACE CORPS MAKES A SIGNIFICANT FAVORABLE IMPACT ON LARGE NUMBER OF YOUNG KOREANS.

IV. RELATIVE IMPORTANCE OF YOUTH

A. LOW

B. OUR REASONS FOR THE LOW PRIORITY GIVEN TO YOUTH EFFORTS ARE BASED ON THE REALITIES OF THE PRESENT POLITICAL SITUATION DESCRIBED IN PARAGRAPHS I B AND C ABOVE. SIZABLE INCREASE IN RESOURCES DEVOTED TO YOUTH EFFORTS WOULD BE UNLIKELY TO PRODUCE ANY SIGNIFCANT INCREASE IN RESULTS.

C. A.(A) PERSONNEL TIME: APPROXIMATELY 10 PERCENT AVERAGE OVERALL FOR ALL AGENCIES. PERCENTAGES FOR USIS
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AND PEACE CORPS ARE HIGHER THAN OVERALL AVERAGE, WHILE FOR DOD FAR LOWER, GIVEN LARGE SIZE OF MILITARY PRESENCE HERE (APPROXIMATELY 40,000 TROOPS). WE WOULD ESTIMATE NOT MORE THAN 10 PERCENT OF PERSONNEL TIME IN ANY ONE AGENCY SHOULD BE SPENT ON YOUTH WORK.

TOTAL MAN MONTHS PER YEAR: WE ESTIMATE TOTAL OF APPROXIMATELY 310 MAN HOURS PER YEAR FOR ALL AGENCIES, EXCEPT PEACE CORPS, WHICH, AS NOTED ABOVE, DOES NOT HAVE PROGRAM RESPONSIBILITIES IN THIS AREA. DOD PROGRAMS MAKE UP MAJORITY OF TOTAL MAN HOURS, AND CONSIST PRIMARILY OF YOUTH PROGRAMS ORGANIZED BY UNC PUBLIC AFFAIRS OFFICE AND MAP TRAINING ACTIVITIES. WE HAVE INCLUDED IN ABOVE TOTAL 185 MAN MONTHS PER YEAR WHICH JUSMAG DEVOTES TO MAP TRAINING PROGRAM, SINCE BULK OF KOREAN MILITARY TRAINEES ARE YOUNG OFFICERS AND ENLISTED MEN AND SECONDARY OBJECTIVE OF MAP TRAINING PROGRAM IS TO INFLEUNCE TRAINEES FAVORABLY TOWARD U. S.

(B) PERCENTAGE OF TIME TIVEN TO DIFFERENT KINDS OF WORK VARIES WIDELY FROM AGENCY TO AGENCY, USIS ESTIMATES THAT APPROXIMATELY 90 PERCENT OF ITS TIME IS DEVOWSD TO PROGRAM WORK. DOD DEVOTES SIMILAR HIGH PERCENTAGE TO PROGRAM WORK. EMBASSY, ON OTHER HAND, IS CONCERNED ONLY WITH CONTACT WORK AND REPORTING.

(C) WITHIN U. S. MISSION, USIS SHOULD BE RESPON-
SIBLE FOR 85 PERCENT OF TOTAL PERSONNEL TIME DEVOTED TO YOUTH EFFORT, WITH EMBASSY 10 PERCENT AND AID 5 PERCENT. WE HAVE NOT INCLUDED DOD IN THESE CALCULATIONS, SINCE, ALTHOUGH YOUTH- RELATED PROGRAMS ARE ONLY EXTREMELY SMALL PART OF THEIR OVERALL ACTIVITIES, LARGE SIZE OF U. S. MILITARY PRESENCE HERE RESULTS IN CONSIDERABLE NUMBER OF

MAN HOURS BEING DEVOTED TO YOUTH- RELATED PROGRAMS. OVERALL
RESPONSIBILITY FOR GUIDANCE OF YOUTH PROGRAMS IN COUNTRY
SHOULD REMAIN WITH USIS.

2. PROGRAM RESOURCES:

CU BUDGET 8 5 PERCENTUSIS BUDGET

14.5 PERCENT

AID BUDGET NONE

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MAP BUDGET 0.5 PERCENT.

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